

Law Enforcement (FINAL)

FOR OFFICE USE ONLY:

Version # _____

APP # 700336

ITEM 1. Proposed Project

The proposed project is to provide law enforcement and educational outreach to two regionally significant off-road vehicle areas. South Cow Mountain Recreation Area is comprised of about 23,000 acres of public lands managed by the Bureau of Land Management (BLM), Ukiah Field Office. The South Cow Mountain Recreation Area was established in 1976 and is one of the oldest federally managed OHV riding areas in the nation. Congress recognized the importance of providing and sustaining off-road vehicle recreation by establishing the South Cow Mountain OHV Management Area in 2006 (Law 109-362, 10/17/06). Requests for special event permits has increased with participants averaging 400 to 500 per event. The Knoxville Recreation Area is situated in a remote area of the northern corner of Napa County, the southeast corner of Lake County, and the northeast corner of Yolo County. The recreation area is situated about 15 miles from the community of Lower Lake, and about 60 miles from Ukiah. The Knoxville Recreation Area is within a two to three hour drive of both Sacramento and the Bay Area, and makes up one of the largest blocks of public land available for year-around off-highway vehicle use in the region.

These are a high priority patrol and enforcement areas due to their close proximity to the San Francisco, San Jose, Oakland and Sacramento metropolitan areas and the high visitation that is the result. Through this project, law enforcement officers will provide a presence which will act as a deterrent for vandalism and other illegal activities that result in resource damage. They will provide varying day and night patrols, perform field checks for spark arresters, current registration, sound/noise level compliance checks, trespass, alcohol-related incidents, illegal shooting, fireworks, protection of natural resources, and illegal wood cutting.

Outreach will be greatly improved as a direct result of this project. Law enforcement officers will be more available for direct contact with riders and other visitors to answer questions regarding allowable uses for the BLM lands, condition of roads and trails, location and availability of general, repair, and towing services and to assist with emergency and search and rescue incidents. Information is provided to the public on the office webpage with general information about the areas and maps that can be downloaded for printing at home. The website makes sound checks available by appointment and provides information on volunteer days/events. Outreach from this project will allow enhanced coordination with adjacent private landowners, patrol coordination with county sheriff's departments, participating in high school and college career fairs as well as sponsoring booths at local and county fairs.

Both areas are in close proximity to medium sized communities (Ukiah, Lakeport, and Clearlake). South Cow Mountain and the Knoxville Recreation Area are relatively low elevation with steep, brushy terrain. Sight visibility is very limited and trails can vary from easy to difficult with the turn of a corner. The rider has the sense of solitude on most of the trails, which makes it attractive to ride in either area from several aspects. Those qualities also make patrol and enforcement very difficult. There are no vantage points for LE Rangers requiring more officers per square mile for equal effectiveness than in other, more open situations such as the desert.

Special effort for night time patrols will be implemented. Night time patrol needs to be performed two weekends per month (Friday and Saturday). Additionally, agreements with Sheriff's Offices/Departments are critical to the safety of BLM LE Rangers and visitors as they are the conduit for access to the California Law Enforcement Telecommunication System (CLETS). This data base allows access to the criminal history files, vehicle files, and wanted-suspect files. CLETS files interface with California Department of Justice Center files in Sacramento and Federal Bureau of Investigation National Crime Information Computer (NCIC) files in Washington, D.C. This is critical information for dealing with potentially dangerous individuals and providing safety for other visitors.

This project will assure continued cooperatively supported radio dispatch provided through Lake County, Mendocino County, Napa County, and CalFire, the latter providing a courtesy safety dispatch on weekends and holidays to BLM employees for response to medical emergencies, law enforcement incidents and fires. The Ukiah Field Office has no guaranteed 24 hour, 365 day dispatch with which to access CLETS or NCIC information or for officer safety purposes.

ITEM 2. Project Coverage

South Cow Mountain is 22,300 acres in size, most of which is public land. Of its 100 miles of trails, most require intermediate to advanced skill levels although there are some beginner level trails. South Cow Mountain provides over 100 miles of roads and trails open to OHV use. The facilities at the site include two developed day-use staging areas, two developed campgrounds, a 4x4 safety course and numerous undeveloped sites for dispersed camping and day use. The primary access road into and through South Cow Mountain is Mendo-Lake Road, a California Back Country Discovery Trail. The recreation area provides an extensive network of four-wheel drive, motorcycle, and ATV trails, ranging from easy to difficult, and allows visitors to experience the backcountry with views of snow-capped mountains, scenic vistas, and wildlife viewing. Hunting, hiking, mountain biking, and horseback riding are other recreational activities that are popular within the recreation area.

The Knoxville Recreation Area is 24,400 acres in size, contains about 52 miles of trails and trail skill levels vary primarily from beginner to intermediate. Developed facilities include a developed day use staging area, a developed campground, and numerous other sites for dispersed camping and day use.

ITEM 3. Describe the frequency of the patrols

The project will allow frequency of patrols to be increased from 3 or fewer days per week to 5 or more days per week, with increases now possible during general hunting season to increase rider safety. That will be a significant increase and when added to the non-enforcement staff presence of 1 to 2 days per week. In addition, a special effort for night time patrols will be implemented. Night time patrol needs to be performed every Friday and Saturday from Memorial Day to Halloween with a few extra days on the 3 day holiday weekends. A minimum of two officers per shift for Officer safety. The shifts would be for Friday and Saturdays between 2000 hrs to 0600. Coordination with California Department of Fish and Game wardens and the Napa County Sheriff's Department will be more effective and combined efforts will be more frequently possible.

ITEM 4. Deployment of Personnel

Intention with this grant is to fund patrols by two law enforcement officers. With full grant awarded, BLM intends to continue with the BLM hiring process for an additional law enforcement officer. Constraint is with BLM human resources and hiring processes. The project would allow additional law enforcement officers to be brought in from adjacent offices and cooperating agencies to assist on holiday weekends, special events, and high use times.

LE Certification

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Law Enforcement - Page 1

1. Identify areas with high priority law enforcement needs because of public safety, cultural resources, and sensitive environmental habitats, including wilderness areas and areas of critical environmental concerns:

Within South Cow Mountain and Knoxville , the high priority law enforcement needs include: stopping indiscriminate shooting, particularly in developed sites and along roads; stopping the high levels of vandalism at developed sites and to signs especially at night time; removing abandoned vehicles and illegally dumped trash; and barrier removal and/or barriers being circumvented causing damage to sensitive areas on public and private lands.

2. Describe how the proposed Project relates to OHV Recreation and will sustain OHV Recreation, motorized off-highway access to non-motorized recreation, or OHV Opportunities associated with the Project Area:

Law Enforcement provides an essential link to education and information dispersal to encourage responsible use and compliance with rules/regulations of the OHV areas. Law enforcement officers also have the ability to legally stop and hold accountable those who are being irresponsible and damaging facilities and natural resources, the land base that allows for OHV-based recreation. The proposed project will allow law enforcement officers to be more visible, more available, and more effective in both their roles of educators and public servants as well as enforcers when that authority is needed to correct a situation.

3. Describe the Applicant's formal or informal cooperation with other law enforcement agencies:

BLM has an informal agreement and coordinates with Napa County Sheriff's Office for patrols, map development and updating, and volunteer cleanup projects. Negotiations are in progress to formalize an agreement with Napa County Sheriff's Office to provide dispatch service to BLM LE Rangers when patrolling the Knoxville area. Ukiah Field Office has signed MOUs, which cross delegate BLM Rangers with state peace officer status, with Colusa, Lake, Mendocino, Napa and Yolo Counties. This enables BLM Rangers to enforce State as well as Federal laws on public lands.

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4. Does the Applicant recover a portion of the law enforcement costs directly associated with privately sponsored OHV events where sponsors have obtained a local permit? Yes No
(Please select Yes or No)

Explain

Law enforcement and non-law enforcement costs associated with events are collected in compliance with the BLM Special Recreation Permit Handbook (H-2930). Last year's permitted events on South Cow Mtn. collected fees for both law enforcement and non-law enforcement staff.

The purpose of cost recovery is to have the individuals or groups that are clearly the beneficiary of an activity on public lands shoulder the costs associated with providing, administering and monitoring the activity or event.

5. The Applicant agrees to implement a public education program that includes information on safety programs available in the area and how to report OHV violations? Yes No
(Please select Yes or No)

6. Describe the Applicant's OHV law enforcement training program including how the training program educates personnel to address OHV safety and natural and cultural resource protection:

Weekly BLM meetings are used to exchange details of ongoing projects and resource information. Staff also interact on an "as needed" basis regarding issues. LE Rangers are involved with annual training and legal updates, involved with statewide conference calls, attend workshops sponsored by the OHMVR Division, and maintain valid First Aid/CPR certification.

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7. Is the proposed project in accordance with local or federal plans and the OHMVR Division Strategic Plan? (Please select Yes or No) Yes No
8. LOCAL AGENCIES ONLY - Describe the Applicant's policies and/or agreements regarding enforcement on federal land:
9. COUNTIES ONLY - Describe how the OHV in-lieu of tax funds are being used and whether the use of these fees complements the Applicant's project:

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10. APPLICANTS WHO MANAGE OHV RECREATION FACILITIES – Describe how your organization is meeting its operation and maintenance needs:
Operation and maintenance needs are being met via appropriated Federal funding, volunteers and OHMVR grant applications.
11. The Applicant agrees to enforce the registration of OHVs and the other provision of Division 16.5 commencing with Section 38000 of the vehicle code and to enforce other applicable laws regarding the operation of OHVs? (Please select Yes or No) Yes No

Project Cost Estimate

FOR OFFICE USE ONLY:		Version # _____	APP # _____
APPLICANT NAME :	BLM - Ukiah Field Office		
PROJECT TITLE :	Law Enforcement (FINAL)	PROJECT NUMBER (Division use only) :	G09-01-17-L01
PROJECT TYPE :	<input type="checkbox"/> Acquisition <input type="checkbox"/> Development <input type="checkbox"/> Education & Safety <input type="checkbox"/> Ground Operations <input checked="" type="checkbox"/> Law Enforcement <input type="checkbox"/> Planning <input type="checkbox"/> Restoration		
PROJECT DESCRIPTION :	<p>The proposed project is to provide law enforcement and educational outreach to two regionally significant off-road vehicle areas. South Cow Mountain Recreation Area is comprised of about 23,000 acres of public lands managed by the Bureau of Land Management (BLM), Ukiah Field Office. The South Cow Mountain Recreation Area was established in 1976 and is one of the oldest federally managed OHV riding areas in the nation. Congress recognized the importance of providing and sustaining off-road vehicle recreation by establishing the South Cow Mountain OHV Management Area in 2006 (Law 109-362, 10/17/06). Requests for special event permits has increased with participants averaging 400 to 500 per event. The Knoxville Recreation Area is situated in a remote area of the northern corner of Napa County, the southeast corner of Lake County, and the northeast corner of Yolo County. The recreation area is situated about 15 miles from the community of Lower Lake, and about 60 miles from Ukiah. The Knoxville Recreation Area is within a two to three hour drive of both Sacramento and the Bay Area, and makes up one of the largest blocks of public land available for year-around off-highway vehicle use in the region.</p> <p>These are a high priority patrol and enforcement areas due to their close proximity to the San Francisco, San Jose, Oakland and Sacramento metropolitan areas and the high visitation that is the result. Through this project, law enforcement officers will provide a presence which will act as a deterrent for vandalism and other illegal activities that result in resource damage. They will provide varying day and night patrols, perform field checks for spark arresters, current registration, sound/noise level compliance checks, trespass, alcohol-related incidents, illegal shooting, fireworks, protection of natural resources, and illegal wood cutting.</p> <p>Outreach will be greatly improved as a direct result of this project. Law enforcement officers will be more available for direct contact with riders and other visitors to answer questions regarding allowable uses for the BLM lands, condition of roads and trails, location and availability of general, repair, and towing services and to assist with emergency and search and rescue incidents. Information is provided to the public on the office webpage with general information about the areas and maps that can be downloaded for printing at home. The website makes sound checks available by appointment and provides information on volunteer days/events. Outreach from this project will allow enhanced coordination with adjacent private landowners, patrol coordination with county sheriff's departments, participating in high school and college career fairs as well as sponsoring booths at local and county fairs. Both areas are in close proximity to medium sized communities (Ukiah, Lakeport, and Clearlake). South Cow Mountain and the Knoxville Recreation Area are relatively low elevation with steep, brushy terrain. Sight visibility is very limited and trails can vary from easy to difficult with the turn of a corner. The rider has the sense of solitude on most of the trails, which makes it attractive to ride in either area from several aspects. Those qualities also make patrol and enforcement very difficult. There are no vantage points for LE Rangers requiring more officers per square mile for equal effectiveness than in other, more open situations such as the desert.</p> <p>Special effort for night time patrols will be implemented. Night time patrol needs to be performed two weekends per month (Friday and Saturday). Additionally, agreements with Sheriff's Offices/Departments are critical to the safety of BLM LE Rangers and visitors as they are the conduit for access to the California Law Enforcement Telecommunication System (CLETS). This data base allows access to the criminal history files, vehicle files, and wanted-suspect files. CLETS files interface with California Department of Justice Center files in Sacramento and Federal Bureau of Investigation National Crime Information Computer (NCIC) files in Washington, D.C. This is critical information for dealing with potentially dangerous individuals and providing safety for other visitors.</p> <p>This project will assure continued cooperatively supported radio dispatch provided through Lake County, Mendocino County, Napa County, and CalFire, the</p>		

Project Cost Estimate for Grants and Cooperative Agreements Program - 2009/2010
 Agency: BLM - Ukiah Field Office
 Application: Law Enforcement (FINAL)

2/26/2010

latter providing a courtesy safety dispatch on weekends and holidays to BLM employees for response to medical emergencies, law enforcement incidents and fires. The Ukiah Field Office has no guaranteed 24 hour, 365 day dispatch with which to access CLETS or NCIC information or for officer safety purposes.

	Line Item	Qty	Rate	UOM	Grant Request	Match	Total
DIRECT EXPENSES							
Program Expenses							
1	Staff						
	Law Enforcement Officers	1043.000	45.950	HRS	28,755.00	19,171.00	47,926.00
	Law Enforcement Officers	1043.000	48.540	HRS	30,376.00	20,251.00	50,627.00
	Law Enforcement Officers Notes : Anticipated completion of background check on third LE Ranger is within 2010 calendar year. Required background check for new LE Ranger is beyond BLMs control as the check is conducted by FBI.	1043.000	22.340	HRS	9,312.00	13,989.00	23,301.00
	Law Enforcement Officers Notes : Night time patrol needs to be performed two weekends per month (Friday and Saturday) from Memorial Day to Halloween with a few extra days on the 3 day holiday weekends. A minimum of two officers per shift for Officer safety. The shifts would be for Friday and Saturdays between 2000 hrs to 0600.	300.000	108.000	HRS	32,400.00	0.00	32,400.00
	Total for Staff				100,843.00	53,411.00	154,254.00
2	Contracts						
	Law Enforcement Assistance Notes : LE Dispatch provided by Napa County Sheriff's Office for patrols	12.000	375.000	MOS	3,000.00	1,500.00	4,500.00
	Law Enforcement Assistance Notes : LE Dispatch provided by Mendocino County Sheriff's Office for patrols.	12.000	375.000	MOS	3,000.00	1,500.00	4,500.00

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	Line Item	Qty	Rate	UOM	Grant Request	Match	Total
	Law Enforcement Assistance Notes : LE dispatch provided by Lake County Sheriff's Office for patrols.	12.000	375.000	MOS	3,000.00	1,500.00	4,500.00
	Total for Contracts				9,000.00	4,500.00	13,500.00
3	Materials / Supplies						
4	Equipment Use Expenses						
	Vehicle Operations and Maintenance Notes : Patrol Vehicle	6.000	375.000	MOS	0.00	2,250.00	2,250.00
	Vehicle Operations and Maintenance Notes : Patrol Vehicle	6.000	375.000	MOS	0.00	2,250.00	2,250.00
	Vehicle Operations and Maintenance Notes : Patrol Vehicle	6.000	375.000	MOS	0.00	2,250.00	2,250.00
	Vehicle Operations and Maintenance Notes : Motorcycle patrol	1.000	1500.000	YR	0.00	1,500.00	1,500.00
	Total for Equipment Use Expenses				0.00	8,250.00	8,250.00
5	Equipment Purchases						
6	Others						
7	Indirect Costs						
	Total Program Expenses				109,843.00	66,161.00	176,004.00
	TOTAL DIRECT EXPENSES				109,843.00	66,161.00	176,004.00
	TOTAL EXPENDITURES				109,843.00	66,161.00	176,004.00

Project Cost Summary for Grants and Cooperative Agreements Program - 2009/2010
 Agency: BLM - Ukiah Field Office
 Application: Law Enforcement (FINAL)

2/26/2010

	Line Item	Grant Request	Match	Total	Narrative
DIRECT EXPENSES					
Program Expenses					
1	Staff	100,843.00	53,411.00	154,254.00	
2	Contracts	9,000.00	4,500.00	13,500.00	
3	Materials / Supplies	0.00	0.00	0.00	
4	Equipment Use Expenses	0.00	8,250.00	8,250.00	
5	Equipment Purchases	0.00	0.00	0.00	
6	Others	0.00	0.00	0.00	
7	Indirect Costs	0.00	0.00	0.00	
Total Program Expenses		109,843.00	66,161.00	176,004.00	
TOTAL DIRECT EXPENSES		109,843.00	66,161.00	176,004.00	
TOTAL EXPENDITURES		109,843.00	66,161.00	176,004.00	

Environmental Review Data Sheet (ERDS)

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ITEM 1 and ITEM 2

ITEM 1

- a. ITEM 1 - Has a CEQA Notice of Determination (NOD) been filed for the Project? Yes No
(Please select Yes or No)

ITEM 2

- b. Does the proposed Project include a request for funding for CEQA and/or NEPA document preparation prior to implementing the remaining Project Deliverables (i.e., is it a two-phased Project pursuant to Section 4970.06.1(b)) (Please select Yes or No) Yes No

ITEM 3 - Project under CEQA Guidelines Section 15378

- c. ITEM 3 - Are the proposed activities a "Project" under CEQA Guidelines Section 15378? Yes No
(Please select Yes or No)
- d. The Application is requesting funds solely for personnel and support to enforce OHV laws and ensure public safety. These activities would not cause any physical impacts on the environment and are thus not a "Project" under CEQA. (Please select Yes or No) Yes No
- e. Other. Explain why proposed activities would not cause any physical impacts on the environment and are thus not a "Project" under CEQA. DO NOT complete ITEMS 4 – 10

ITEM 4 - Impact of this Project on Wetlands

ITEM 5 - Cumulative Impacts of this Project

ITEM 6 - Soil Impacts

ITEM 7 - Damage to Scenic Resources

ITEM 8 - Hazardous Materials

Is the proposed Project Area located on a site included on any list compiled pursuant to Section 65962.5 of the California Government Code (hazardous materials)? (Please select Yes or No) Yes No

If YES, describe the location of the hazard relative to the Project site, the level of hazard and the measures to be taken to minimize or avoid the hazards.

ITEM 9 - Potential for Adverse Impacts to Historical or Cultural Resources

Would the proposed Project have potential for any substantial adverse impacts to historical or cultural resources? (Please select Yes or No) Yes No

Discuss the potential for the proposed Project to have any substantial adverse impacts to historical or cultural resources.

ITEM 10 - Indirect Significant Impacts

CEQA/NEPA Attachment

Attachments:

[LE and Ground Operations NEPA Document](#)